

Message Text

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PAGE 01 STATE 064936
ORIGIN IO-13

INFO OCT-01 AF-08 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01
SP-02 SS-15 DHA-02 NSCE-00 SSO-00 USIE-00 INRE-00
/075 R

DRAFTED BY IO/UNP:GBHELMAN:MR
APPROVED BY IO:JABAKER
AF:WESCHAUFEE
S/P:ALAKE
UNA:AHOLLOWAY
P:GMOOSE
S/S-PSEBASTIAN

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O R 232329Z MAR 77
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMCONSUL CAPE TOWN

C O N F I D E N T I A L STATE 064936

E.O. 11652: GDS

TAGS:PFOR, UN, US, SF, CA, UK, GW, FR

SUBJECT: FIVE POWER APPROACH ON NAMIBIA

REF: A) USUN 845; B) STATE 57868

1. YOU CAN ACCEPT RE-ARRANGEMENT OF PARAS SUGGESTED BY
CANADIANS (PARA 2 REF A). YOU CAN ALSO ACCEPT ADDITIONAL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 064936

PARA (F) PROPOSED BY CANADA (PARA 4 REF A).

2. WE HAVE ALSO GIVEN CAREFUL THOUGHT TO METHOD AND
TIMING FOR DELIVERY OF FIVE POWER APPROACH. WE
SEE MERIT IN NUMBER OF THE SUGGESTIONS MADE FOR
DRAMATIZING THE DEMARCHE BY SENDING PERMREPS FROM NEW
YORK AND IN USING DEMARCHE AS AN ELEMENT IN BARGAINING

WITH THE AFRICANS FOR AN ACCEPTABLE DECLARATION ON APARTHEID. IF OTHER FOUR WESTERN GOVERNMENTS PREFER SUCH A COURSE, OR IF AFRICANS STRONGLY URGE IT, WE WOULD BE WILLING TO CONSIDER AN ARRANGEMENT WHEREBY FIVE PERMREPS TRAVEL TO CAPETOWN. HOWEVER, FOR MAXIMUM EFFECT ON SAG, WE STRONGLY PREFER TO HAVE APPROACH MADE IN LESS DRAMATIC FASHION. TOO MUCH PUBLICITY IS LIKELY SIMPLY TO GIVE SOUTH AFRICANS EXCUSE TO AVOID DEALING WITH THE ISSUES. HENCE WE WOULD FAVOR THE FOLLOWING SCENARIO:

-- THE APPROACH SHOULD BE MADE IN CAPETOWN AS SOON AS AGREEMENT IS REACHED ON THE TEXT IN NEW YORK.

-- AT OUTSET OF PRESENTATION, SPOKESMAN FOR FIVE SHOULD STATE THAT APPROACH WAS COORDINATED IN NEW YORK.

-- THE APPROACH SHOULD BE JOINT ON THE PART OF THE FIVE AMBASSADORS IN CAPETOWN. IT SHOULD BE MADE AT THE HIGHEST LEVEL, TO VORSTER IF AT ALL POSSIBLE. MOST SENIOR AMBASSADOR WOULD BE SPOKESMAN.

-- THE APPROACH SHOULD BE RE-INFORCED IN CAPITALS BY FOREIGN MINISTERS, IF POSSIBLE, WITH LOCAL SOUTH AFRICAN AMBASSADORS.

-- THE FIVE SHOULD DEVELOP IN NEW YORK A RECOMMENDED STATEMENT AS TO WHAT SHOULD BE SAID TO SYG, AND WHAT TO INTERESTED AFRICANS BEFORE THE APPROACH, AND WHAT SHOULD BE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 064936

BE SAID TO THE PRESS AFTER APPROACH IS MADE.

3. IN CONVEYING THE SCENARIO TO THE UK, FRENCH, CANADIAN AND GERMAN PERMREPS, YOU MIGHT COMMENT THAT WE ARE CONCERNED NOT TO ALLOW TOO MUCH TIME TO PASS BEFORE APPROACH IS MADE. THE APPROACH IS BEING UNDERTAKEN ON THE BASIS OF WESTERN INTERESTS TO CONVINCE SOUTH AFRICA IT SHOULD UNDERTAKE AN INTERNATIONALLY ACCEPTABLE SOLUTION FOR NAMIBIA, AND TO UNDERScore FOR SOUTH AFRICA THE CONSEQUENCES FOR ITS RELATIONS WITH THE WEST SHOULD IT FAIL TO DO SO. TO LINK THE APPROACH TO COMPLETION OF NEGOTIATIONS IN THE SECURITY COUNCIL MAY RESULT IN LOSS OF TIME, WHICH IS AN ESPECIALLY IMPORTANT COMMODITY NOW THAT TURNHALLE SEEMS TO BE MOVING TOWARDS CONCLUSION IN MID-APRIL. A PROMPT APPROACH ON THE PART OF THE WEST, MOREOVER, CAN SERVE AS EVIDENCE OF WESTERN GOOD FAITH AND INTEREST IN RESPONSE TO AFRICAN AGREEMENT TO WORK FOR A JOINT DRAFT DECLARATION AND FOR POSTPONING ACTION ON THE AFRICANS' FOUR DRAFT RESOLUTIONS.

4. AS SOON AS AGREEMENT IS REACHED WITH YOUR FOUR COLLEAGUES, WE WILL SEND INSTRUCTIONS TO EMBASSY CAPETOWN TO COORDINATE WITH OTHER FOUR AMBASSADORS.

5. FOR CAPETOWN: WE HAVE NO OBJECTION TO YOUR COMPARING NOTES WITH YOUR UK, FRENCH, GERMAN AND CANADIAN COLLEAGUES ON DEVELOPMENTS IN NEW YORK IN ANTICIPATION OF INSTRUCTIONS TO MOVE PROMPTLY.
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